

Message Text

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ACTION IO-13

INFO OCT-01 EUR-12 EA-07 ISO-00 SSO-00 NSCE-00 USIE-00

INRE-00 CIAE-00 DODE-00 PM-04 H-02 INR-07 L-03

NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 IOE-00 AF-08

ARA-06 NEA-10 TRSE-00 ACDA-07 /104 W

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O R 121927Z NOV 76

FM USMISSION USUN NEW YORK

TO SECSTATE WASHDC IMMEDIATE 726

INFO AMEMBASSY BANGKOK

AMEMBASSY CANBERRA

AMEMBASSY JAKARTA

AMEMBASSY KUALA LUMPUR

AMEMBASSY MANILA

AMEMBASSY PORT MORESBY

AMEMBASSY SINGAPORE

AMEMBASSY SUVA

AMEMBASSY TOKYO

AMEMBASSY WELLINGTON

USMISSION NATO

USMISSION EC BRUSSELS

AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY THE HAGUE

AMEMBASSY BELGRADE

AMEMBASSY BUCHAREST

AMEMBASSY BUDAPEST

AMEMBASSY MOSCOW

AMEMBASSY PRAGUE

AMEMBASSY SOFIA

AMEMBASSY WARSAW

C O N F I D E N T I A L USUN 5266

E.O. 11652: GDS

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TAGS: PFOR, UNGA, GQ

SUBJECT: 31ST UNGA: FOURTH COMMITTEE: ITEM 25: GUAM

1. ON NOV 11, AUSTRALIAN MISSION OFFICER FORRESTER TOLD US THAT AUSTRALIA HAD REACHED THE END OF THE ROAD ON THE GUAM RESOLUTION, NEITHER AUSTRALIA NOR THE OTHER POTENTIAL CO-SPONSORS, OF WHICH ONLY NEW ZEALAND, PAPUA NEW GUINEA, AND JAPAN WERE STILL DEFINITE, ARE WILLING TO ACCOMMODATE EASTERN EUROPEAN DEMANDS, MADE ON NOV 11, FOR INCLUSION IN OPERATIVE PARAGRAPH FIVE OF ELEMENTS FROM LAST YEAR'S PARAGRAPH ON MILITARY BASES, NOR DO THEY HAVE THE STRENGTH OF NUMBERS WHICH, IN FORRESTER'S VIEW, WOULD ENABLE THEM TO FACE DOWN THE EASTERN EUROPEANS. BULGARIANS, SPEAKING FOR EE'S, ARE SEEKING THE SAME LANGUAGE ON MILITARY BASES AS LAST YEAR.

2. FORRESTER SAID AUSTRALIA WILL THEREFORE WITHDRAW PLANNED COSPONSORSHIP OF THE GUAM RESOLUTION. HE PLANNED TO INFORM OTHER POTENTIAL ASEAN-PACIFIC COSPONSORS LATER ON NOV 11.

3. IN LIGHT OF THESE DEVELOPMENTS, WE ARE FACED WITH THE STRONG POSSIBILITY OF A RESOLUTION ON GUAM WHICH, IN SPITE OF THE SIGNIFICANTLY Milder LANGUAGE IN THIS YEAR'S COMMITTEE OF 24 CHAPTERS ON GUAM AND MILITARY ACTIVITIES, WILL APPROACH THAT OF LAST YEAR'S RESOLUTION ON AMERICAN SAMOA, GUAM, AND THE US VIRGIN ISLANDS. WHICH HAD PREAMBULAR PARA DEPLORING US POLICY IN MAINTAINING MILITARY BASES ON GUAM AND OPERATIVE PARA STRONGLY DEPRECATING THE ESTABLISHMENT OF MILITARY BASES ON GUAM.

4. COMMENT: USUN BELIEVES THAT WE SHOULD INFORM OUR FRIENDS AND ALLIES HERE IN NEW YORK OF OUR EXPECTATION THAT THE GUAM RESOLUTION WILL BE AS OBJECTIONABLE TO US AS LAST YEAR'S, AND THAT WE WILL VOTE AGAINST IT, AND THAT WE SOLICIT THEIR VOTE IN OPPOSITION. WE FURTHER BELIEVE THAT OUR STATEMENT IN EXPLANATION OF VOTE SHOULD BE QUITE STRONG AND EXPLICIT.

5. THE OBJECT OF THIS EXERCISE NOW IN OUR VIEW SHOULD BE TO OBTAIN A DECENT SHOW OF VOTES AGAINST THE GUAM RESOLUTION FROM OUR FRIENDS AND ALLIES. FROM THAT PERSPECTIVE THE DEPARTMENT MAY FIND THE FOLLOWING INFORMATION RELATED TO TIMING
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USEFUL IN CONSIDERING THE DESIRABILITY OF GOING TO CAPITALS. SECRETARIAT OFFICIAL (US) INFORMED US THAT, ALTHOUGH THE DEADLINE FOR SUBMISSION OF DRAFT RESOLUTIONS WAS NOV 10, AS OF NOV 11, SIX DRAFT RESOLUTIONS AND FOUR CONSENSUS DECISIONS HAVE NOT YET BEEN TABLED AND THAT MORE TIME WILL BE NEEDED. NORWEGIAN MISSION OFFICER BERGH JOHANSEN, ASSISTANT TO COMMITTEE CHAIRMAN VRAALSEN, TOLD US THAT HE DOUBTS THAT ANY OF THOSE RESOLUTIONS ALREADY CIRCULATED WILL BE ACTED ON UNTIL TUESDAY,

NOV 16. WE THEREFORE ESTIMATE THAT A GUAM RESOLUTION COULD NOT BE TABLED UNTIL THE WEEK OF NOV 15 AND PROBABLY WOULD NOT BE VOTED ON UNTIL LATE IN THE WEEK.

6. DEPARTMENT MAY ALSO WISH TO CONSIDER POINTING OUT TO OUR ALLIES THAT WE HAVE BEEN INVOLVED IN A PROTRACTED AND ENERGETIC EFFORT IN BOTH THE COMMITTEE OF 24 AND THE 4TH COMMITTEE TO AVOID THE TABLING OF A GUAM RESOLUTION THAT WE WOULD HAVE TO VOTE AGAINST. EASTERN EUROPEAN DEMANDS FOR INCLUSION OF LANGUAGE ON MILITARY BASES, ALONG THE LINES OF LAST YEAR'S RESOLUTION, WHICH IS NOT IN CONSONANCE WITH THE CHARTER, RESOLUTION 1514, THE REPORT OF THE COMMITTEE OF 24 OR THE WISHES OF THE PEOPLE OF GUAM, AS EXPRESSED BY THEIR ELECTED LEGISLATURE, DERAILED OUR EFFORTS AT THE 11TH HOUR.

7. AUSTRALIAN MISSION OFFICER FORRESTER INFORMED US ON NOVEMBER 12 THAT HE IS NEGOTIATING WITH BULGARIAN MISSION OFFICER GARVALOV AND IS SEEKING LANGUAGE IN THE PREAMBULAR PARAGRAPH ON MILITARY BASES ALONG THE FOLLOWING LINES: "EXPRESSING ITS CONCERN OVER THE CONTINUING PRESENCE OF THE MILITARY BASES OF THE ADMINISTERING AUTHORITY ON GUAM." FORRESTER IS TRYING TO KEEP THE OPERATIVE PARAGRAPH ON MILITARY BASES TO THAT OF THE ORIGINAL RESOLUTION. FORRESTER SAID THAT IF HE IS SUCCESSFUL IN OBTAINING THE ABOVE PREAMBULAR LANGUAGE, WHICH FOLLOWS CLOSELY THE COMMITTEE OF 24 CONSENSUS ON GUAM, AUSTRALIA WILL PROBABLY HAVE TO VOTE FOR THE RESOLUTION.
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